

# **USE OF METHODOLOGIES AND TIMELINES FOR THE PROCESSES OF CONSIDERING SUBMISSIONS RELATED TO METHODOLOGY**

## **PRELIMINARY ASSESSMENT AND PROPOSAL FOR IMPROVEMENT**



**UNITED NATIONS FRAMEWORK CONVENTION ON CLIMATE CHANGE**

# **MANDATE**

**CMP request (para 35 of decision 2/CMP.4)**

**First consideration by EB47**

**Second consideration by EB49 of an analysis by the secretariat that covers LS, SSC and A/R and include the following:**

**Time spent for the processes of considering submissions**

**Analysis of the reasons for delay in the consideration process**

**Potential impact of approved methodologies on emission reductions**

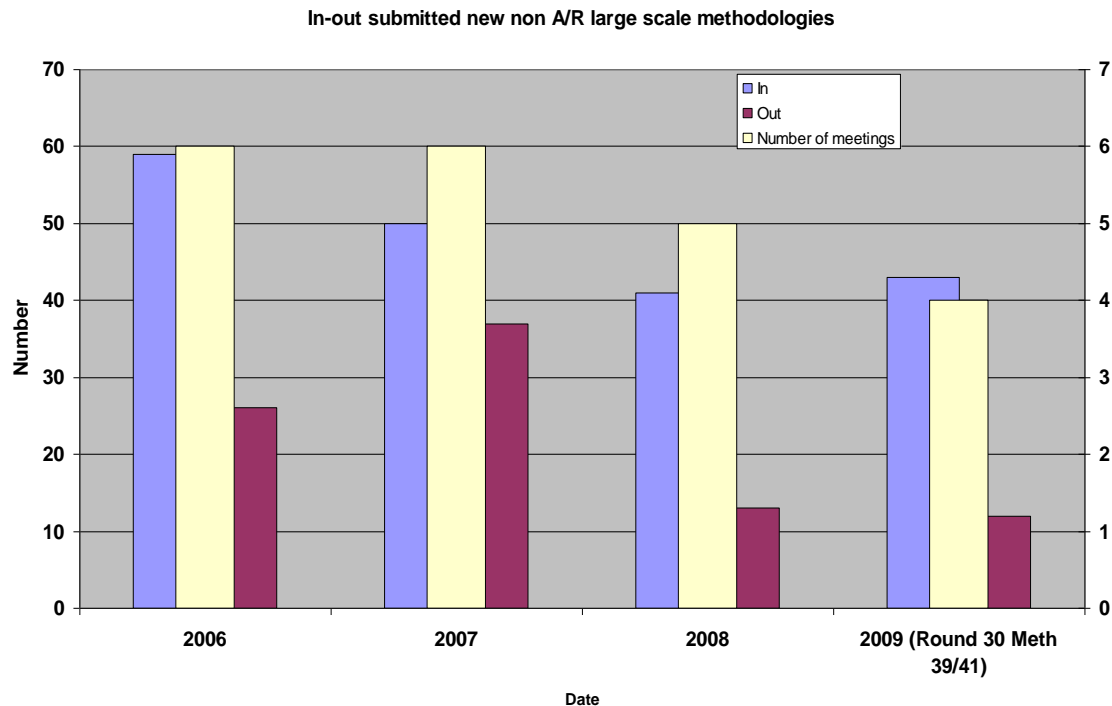
**Key priority emission sectors and type of project activities for which no or very few methodologies are available**

**Concrete actions for improving the processes of considering methodologies and prioritizing the work**

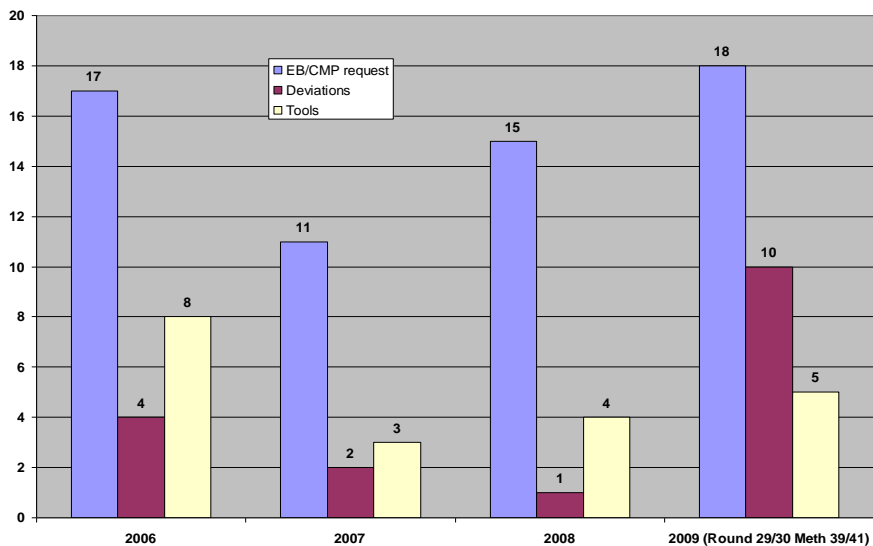
# WORKLOAD

Increased but due to the complexity of the submissions not to their volume.

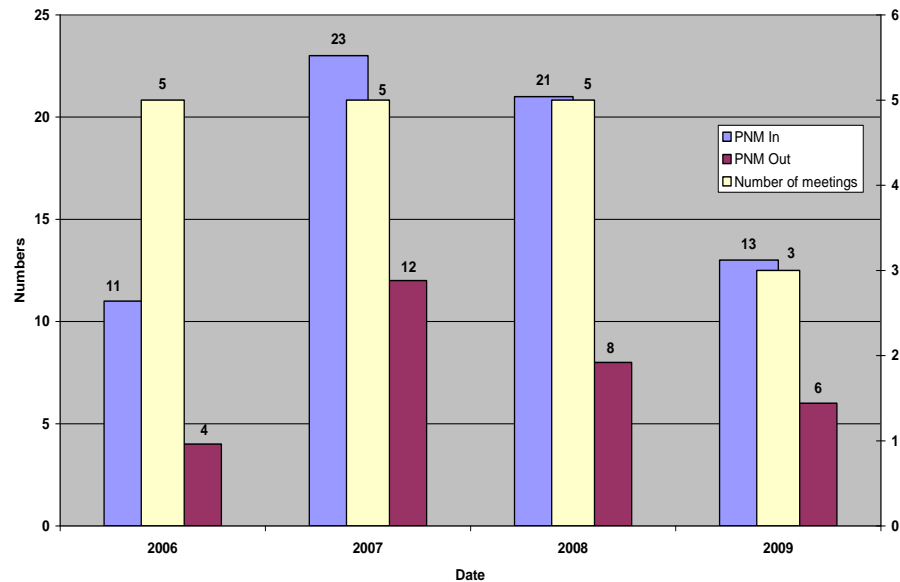
More time is dedicated to the consideration of cross-cutting issues and for the development of tools.



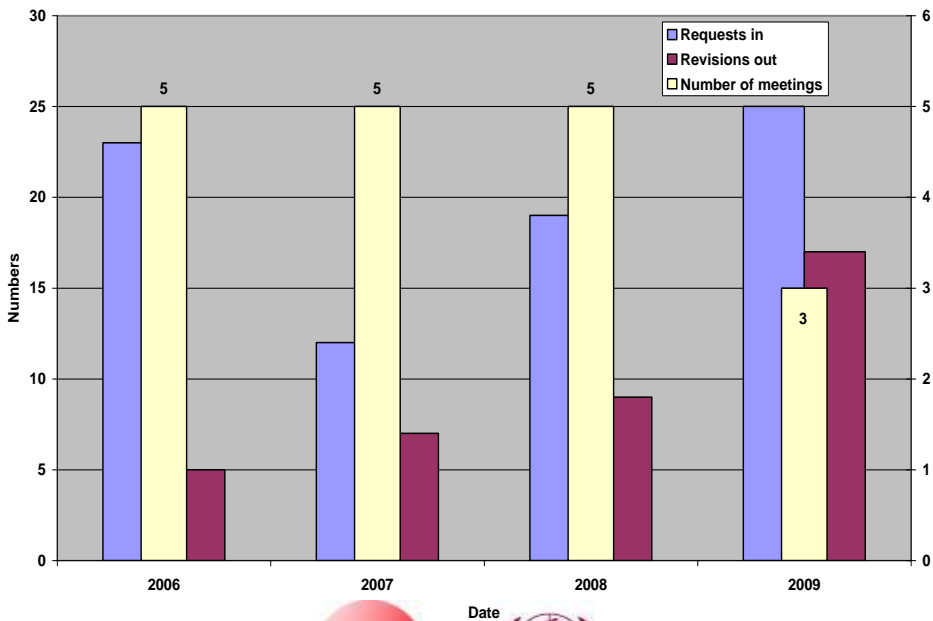
Others activities of the Meth Panel



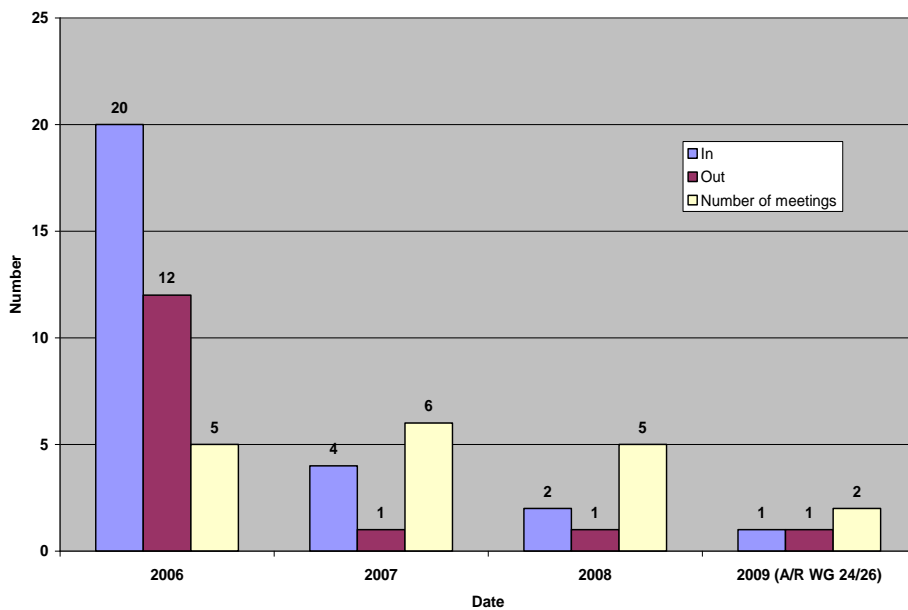
In-out proposed new SSC methodologies



In-out request for revisions of SSC methodologies



A/R methodologies



## **Timelines set**

**2 Meetings for new large A/R and non A/R Meths**

## **Timelines used in this analysis**

**6 months for new submissions and for requests for revision of large-scale Meths**

**3 months for requests for clarification on LS Meths and for request for revision of SSC Meths**

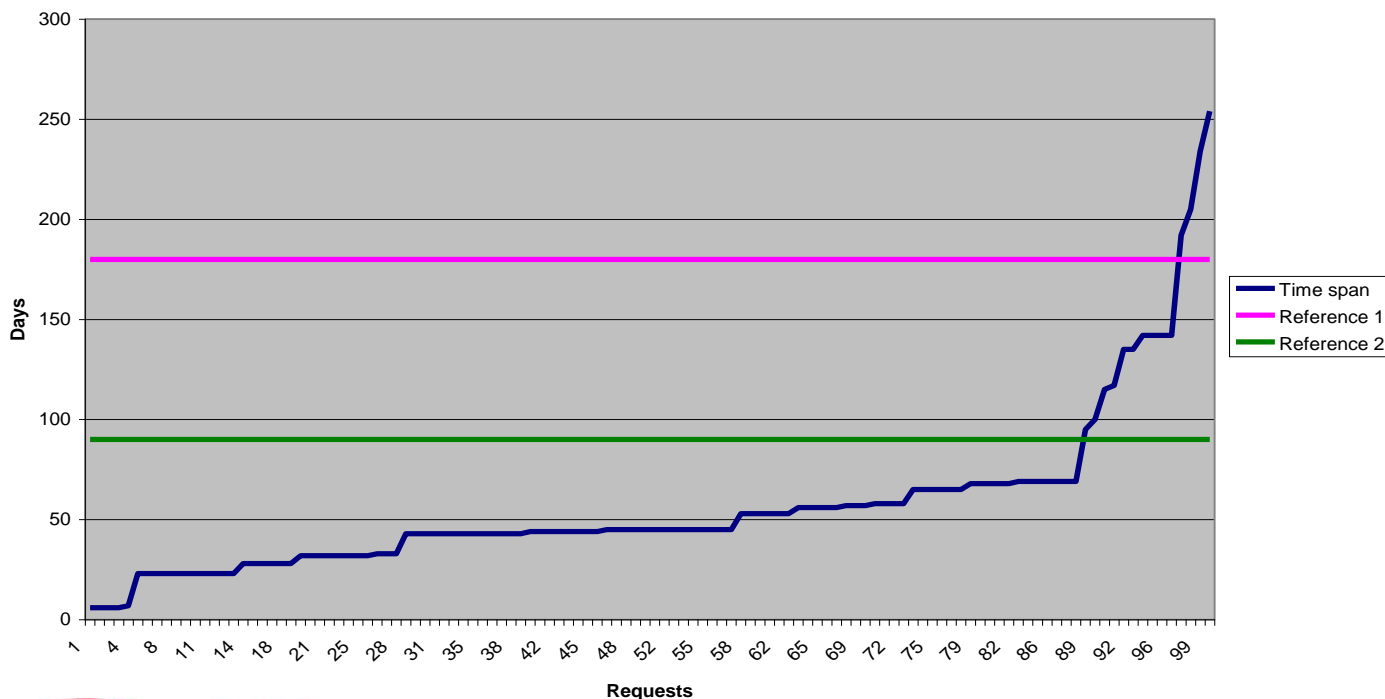
**Timeline for considering new submissions generally not met**

**Increasing complexity of the methodologies and more proactive approach lead to additional effort and time spent**

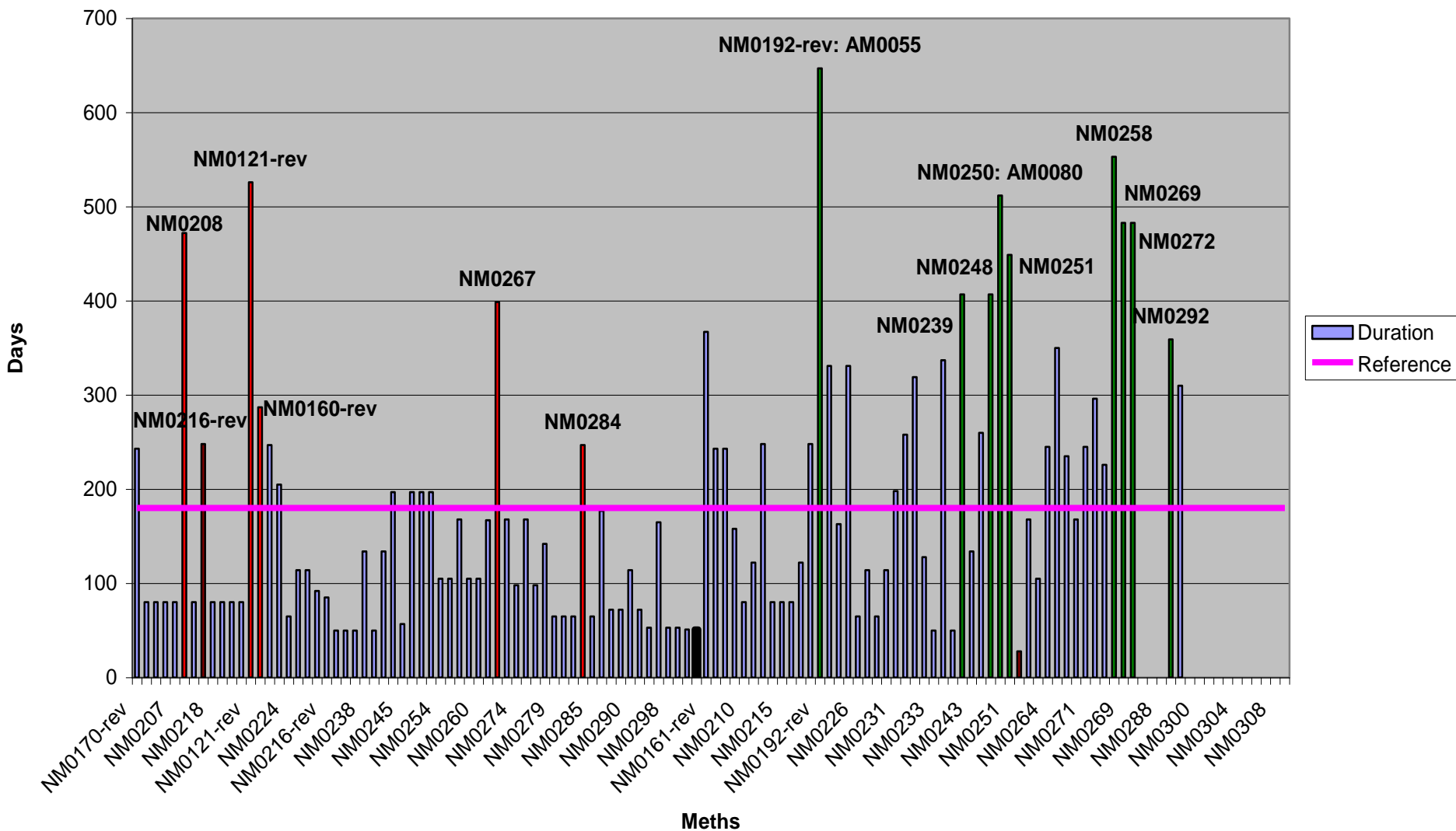
## Time spent for non A/R large-scale methodologies

**62% of the considerations of new methodologies met the six-month deadline. Considerations of 4 requests for revision have taken more than six months. More than 90% of the requests for clarification were finalized during one Meth Panel meeting.**

Cumulative percentage of requests for revision considered within Y days



## Meths Large: Total time span for the consideration PNM



<b>New methodology</b>	<b>Issue</b>	<b>Consultant</b>	<b>Guidance</b>	<b>Recommendation resulting from</b>
<b>NM0208</b>	<b>Displacement of off-grid electricity</b>	<b>Yes</b>	<b>No</b>	<b>No solution found to address the issues</b>
<b>NM0121</b>	<b>GHG emissions from a reservoir</b>	<b>Yes</b>	<b>Yes</b>	<b>EB guidance</b>
<b>NM0267</b>	<b>Permanence of emissions reduction related to fire extinguishing in coal fields</b>	<b>Yes</b>	<b>Yes</b>	<b>EB guidance</b>
<b>NM0284</b>	<b>Expansion of industrial gasses recovery methodologies to include new facilities</b>	<b>Yes</b>	<b>Yes</b>	<b>EB guidance</b>

Meth P meetings

31

32

33

34

35

36

37

38

39

	2008												2009							
	11	12	1	2	3	4	5	6	7	8	9	10	11	12	1	2	3	4	5	6
NM0250	Submission	Pre-assessment		Work in Progress		Work in Progress		Work in Progress		Work in Progress			Work in Progress		Work in Progress		Work in Progress		Final recommendation	
NM0258				Submission	Pre-assessment			Work in Progress		Work in Progress			Work in Progress		Work in Progress		Work in Progress		Work in Progress	Work in Progress
NM0264						Submission	Pre-assessment			Work in Progress					Final recommendation					
NM0265						Submission	Pre-assessment			Preliminary Recommendation					Work in Progress		Work in Progress		Final recommendation	
NM0266						Submission	Pre-assessment			Work in Progress			Work in Progress			Preliminary Recommendation		Work in Progress	Work in Progress	
NM0267						Submission	Pre-assessment			Work in Progress			Work in Progress		Work in Progress		Work in Progress		Final recommendation	
NM0269						Submission	Pre-assessment			Preliminary Recommendation			Work in Progress		Work in Progress		Work in Progress		Work in Progress	
NM0272						Submission	Pre-assessment			Preliminary Recommendation			Work in Progress		Work in Progress		Work in Progress		Work in Progress	
NM0278									Submission	Pre-assessment			Preliminary Recommendation		Work in Progress		Work in Progress		Final recommendation	
NM0280									Submission	Pre-assessment			Preliminary Recommendation		Work in Progress		Work in Progress		Work in Progress	
NM0282									Submission	Pre-assessment			Preliminary Recommendation		Work in Progress		Work in Progress		Work in Progress	
NM0284									Submission	Pre-assessment			Work in Progress		Work in Progress		Work in Progress		Final recommendation	

Submission

Pre-assessment

Preliminary Recommendation

Work in Progress

Final recommendation

NM0250: Fes Waste Water Aerobic Treatment Plant

NM0258: Metrobus Insurgentes, Mexico City

NM0265: Reduction in flaring of COG through conversion into dimethyl ether used as fuel

NM0266: Mumbai Metro One, India

NM0267: Shuixi Gou Coal Field Fire Extinguishing Project

NM0269: Cambodia "Rural electrification and transmission project (RETP)" 220kV interconnection between Cambodia and Vietnam

NM0272: Second Interconnection Colombia - Ecuador 230 kV

UNFCCC



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## **Time spent for non A/R SSC methodologies**

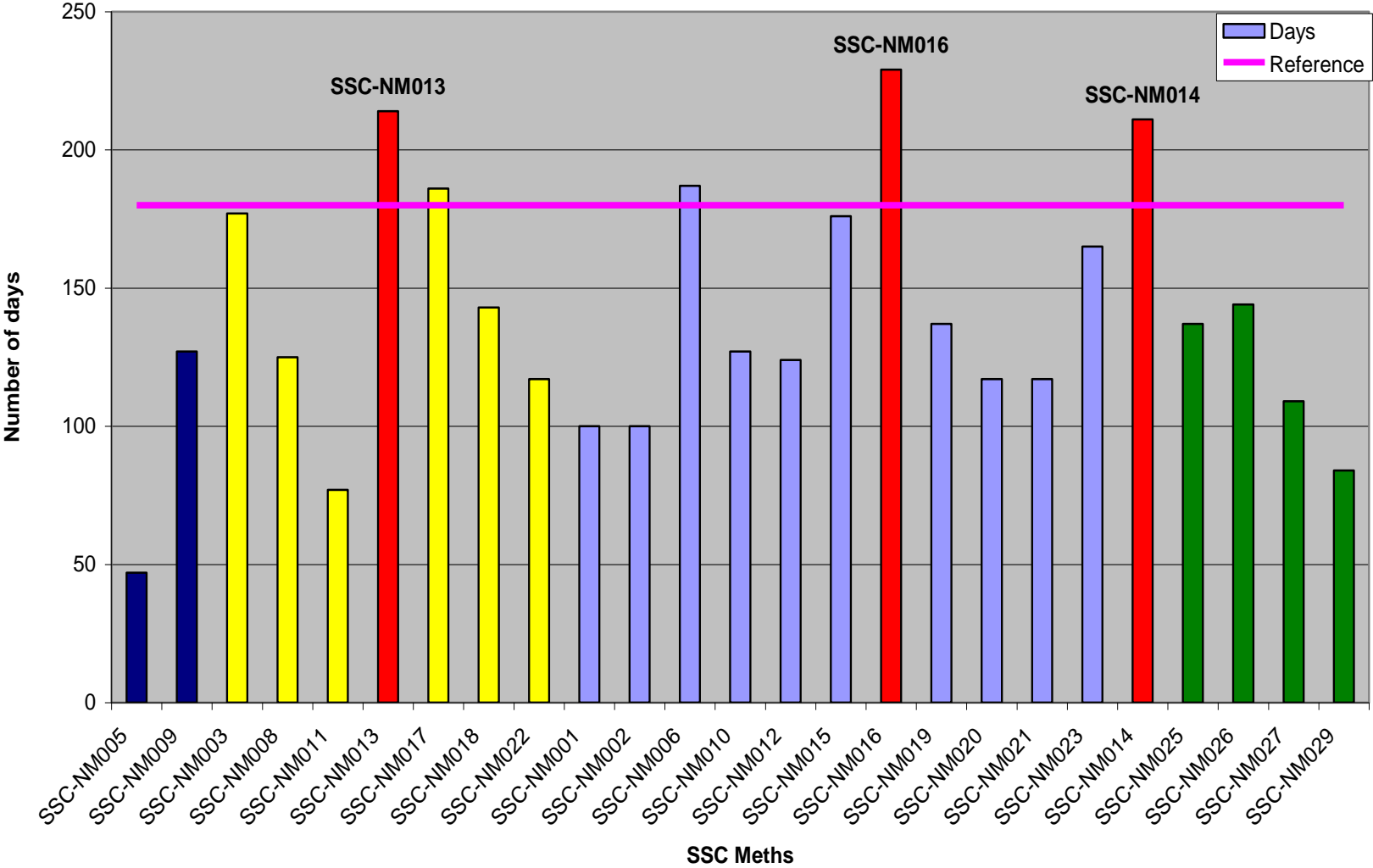
**83% of new methodologies were considered in less than six months.**

**Only 7% of the requests for revision were not finalized within one SSC-WG meeting.**

**86% of the requests for clarification were considered within one SSC-WG meeting.**

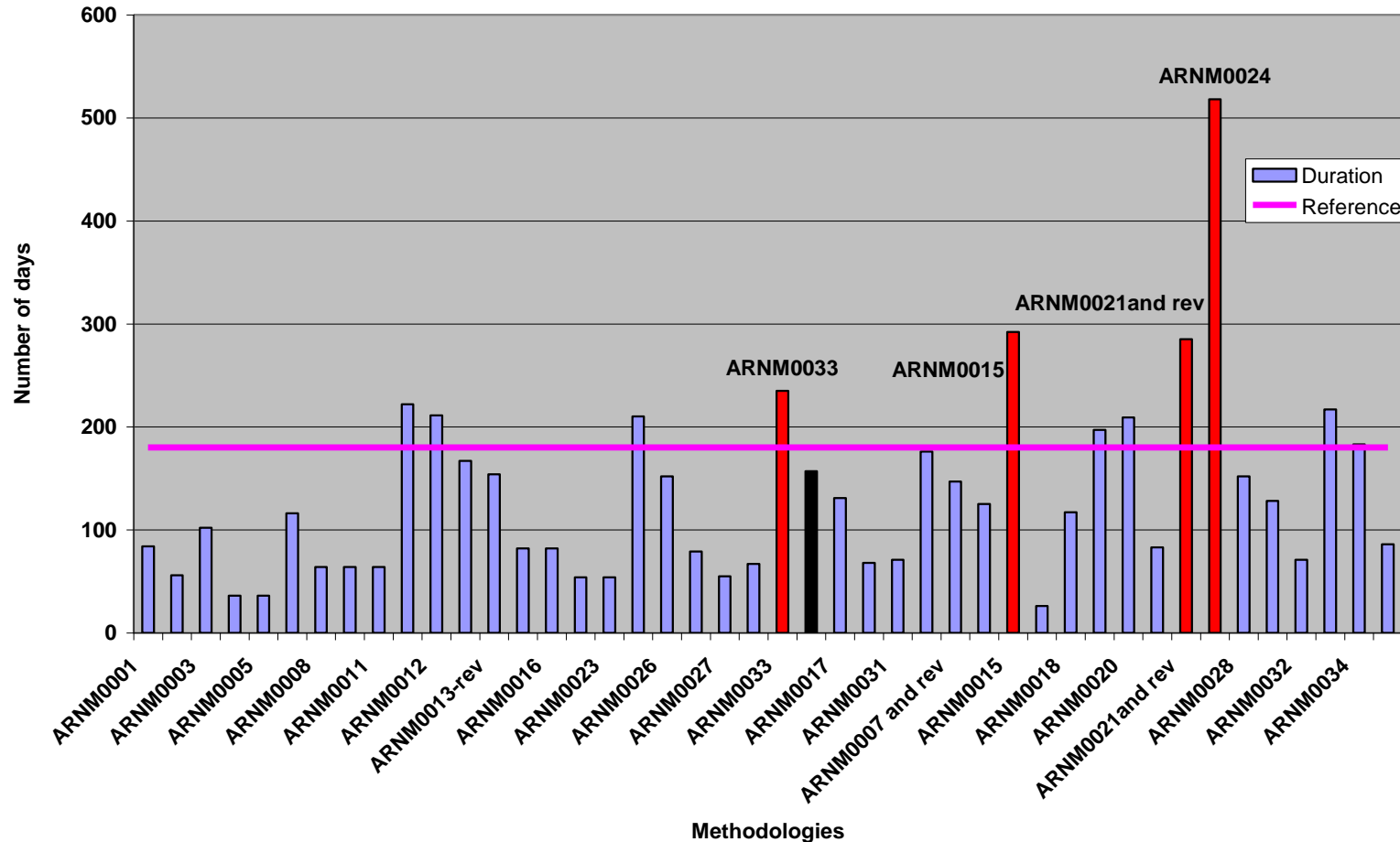
**The main reason for the delay in the clarification on non A/R SSC methodologies is the time spent waiting for a revision of a methodology to be finalized**

### Time spent for the consideration of SSC Meths in days



# More than 77% of the new A/R methodologies submitted were considered within six months

Duration of the consideration of AR methodologies



## **Main reasons for the delay**

**Increasing complexity of new submitted methodologies**

**Requests for revisions deals with the removal of safeguards in methodology to address specific issues in a not too complex manner**

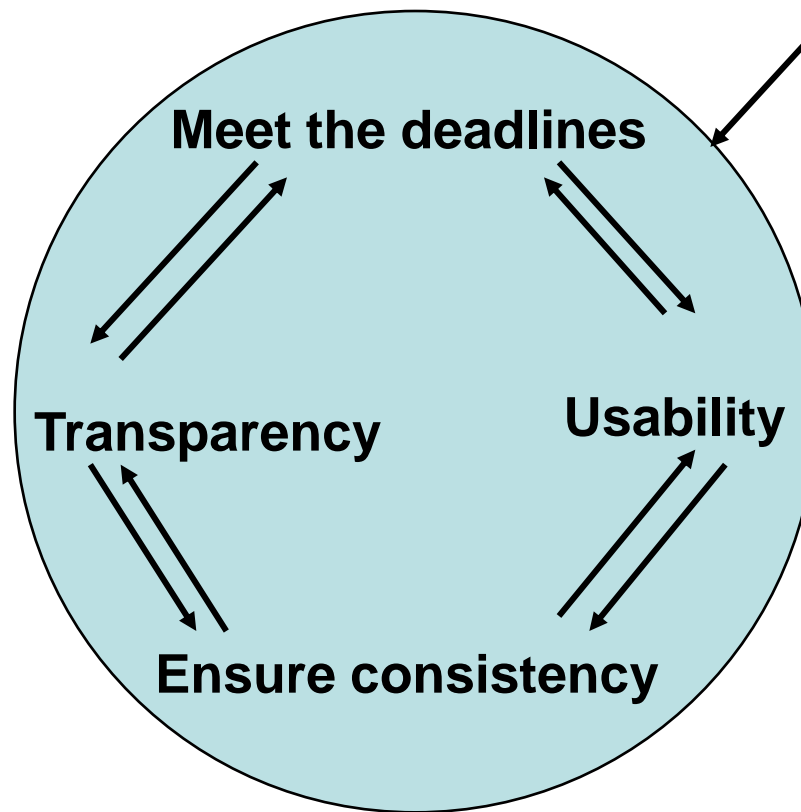
**Very specific nature of the issues that arise, which results in requiring inputs from highly specialized experts.**

**Very often challenging to find a suitable consultant for the very specific issues for which the Panel/WGs seek expert views.**

**Limited possibility to hire an organization**

**More interaction with PPs if their submission is changed**

**Ensure environmental integrity**



**Is it possible for the Meth consideration process to meet all these objectives especially since now it is dealing with more and more complex methodologies?**

# USE OF METHODOLOGIES

## Parameters Influencing the USE

### Applicability

*Potential for projects development in the sectors*

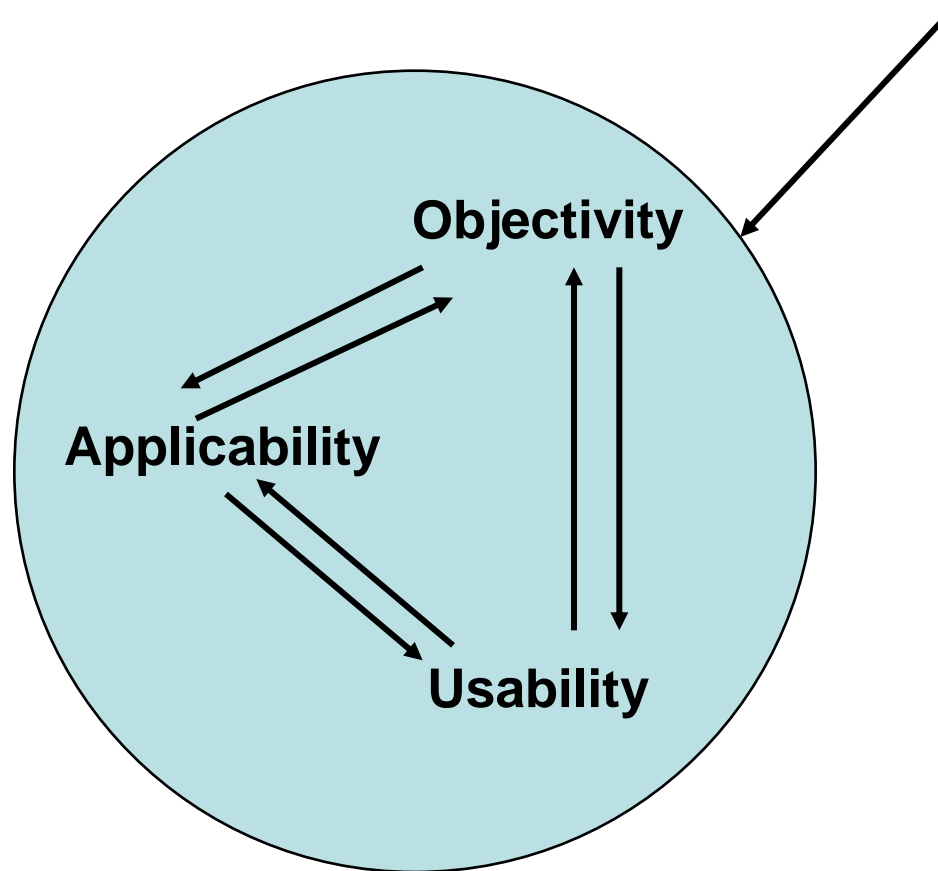
*Potential for emissions reduction of the projects in these sectors*

*Abatement cost of these types of project*

### Usability of the methodology

**Applicability and usability might have negative influence on each other**

## Environmental integrity



Is it possible that the methodologies meet all these objectives if they are more and more complex?

# USE OF METHODOLOGIES

**Just 13 methodologies (AMs and ACMs), account for 88% of the potential emissions reduction.**

**Grid connected electricity generation related methodologies have the highest potential (ACM0002, AM0029 are among the top three)**

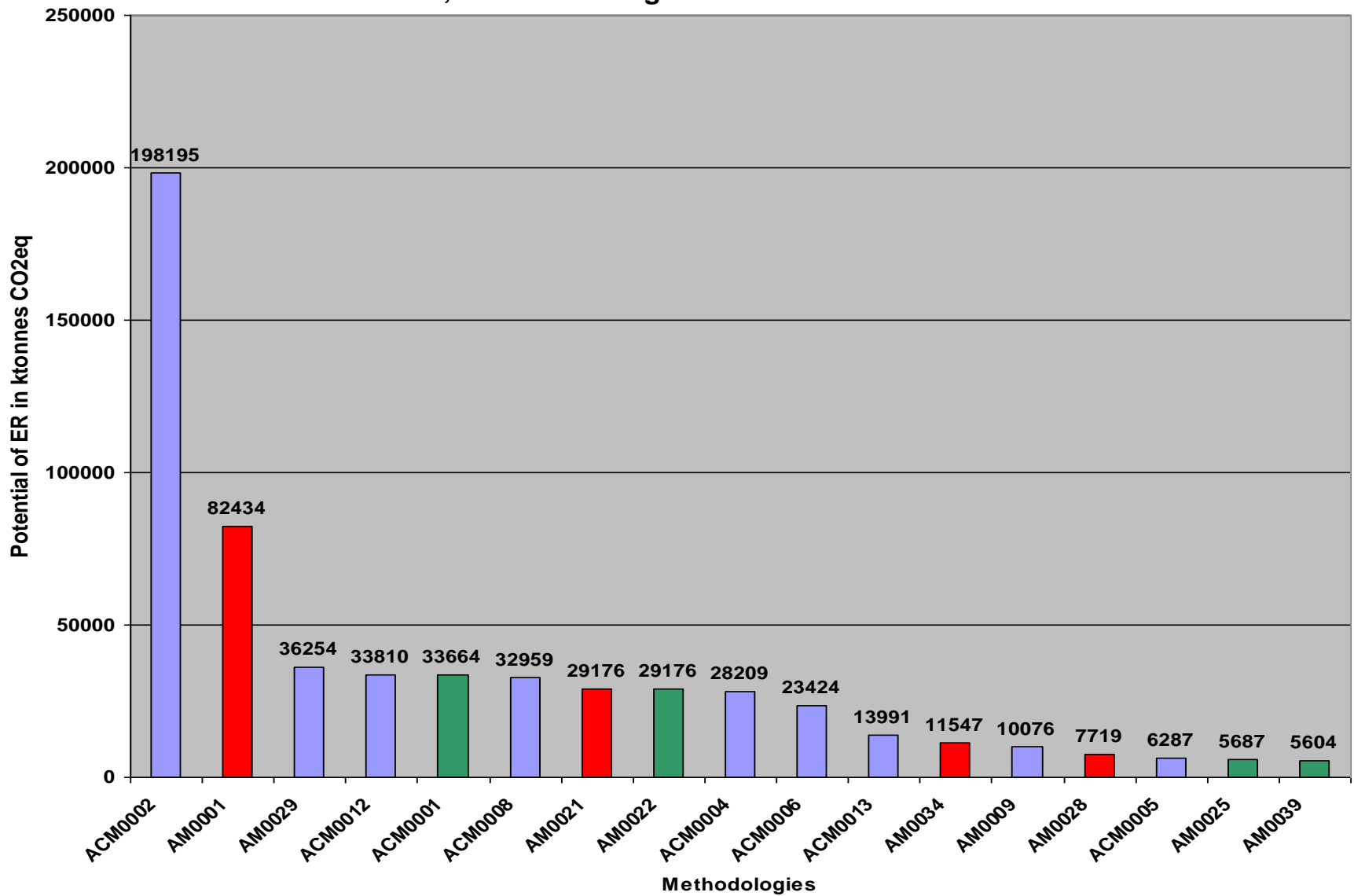
**Industrial gas destruction methodologies (AM0001, AM0021, AM0034, AM0028 are among the top 14).**

**Methane emission avoidance methodologies related to waste (landfill, waste water treatment) or coal mine operations (ACM0008) or oil and gas sector (AM0009).**

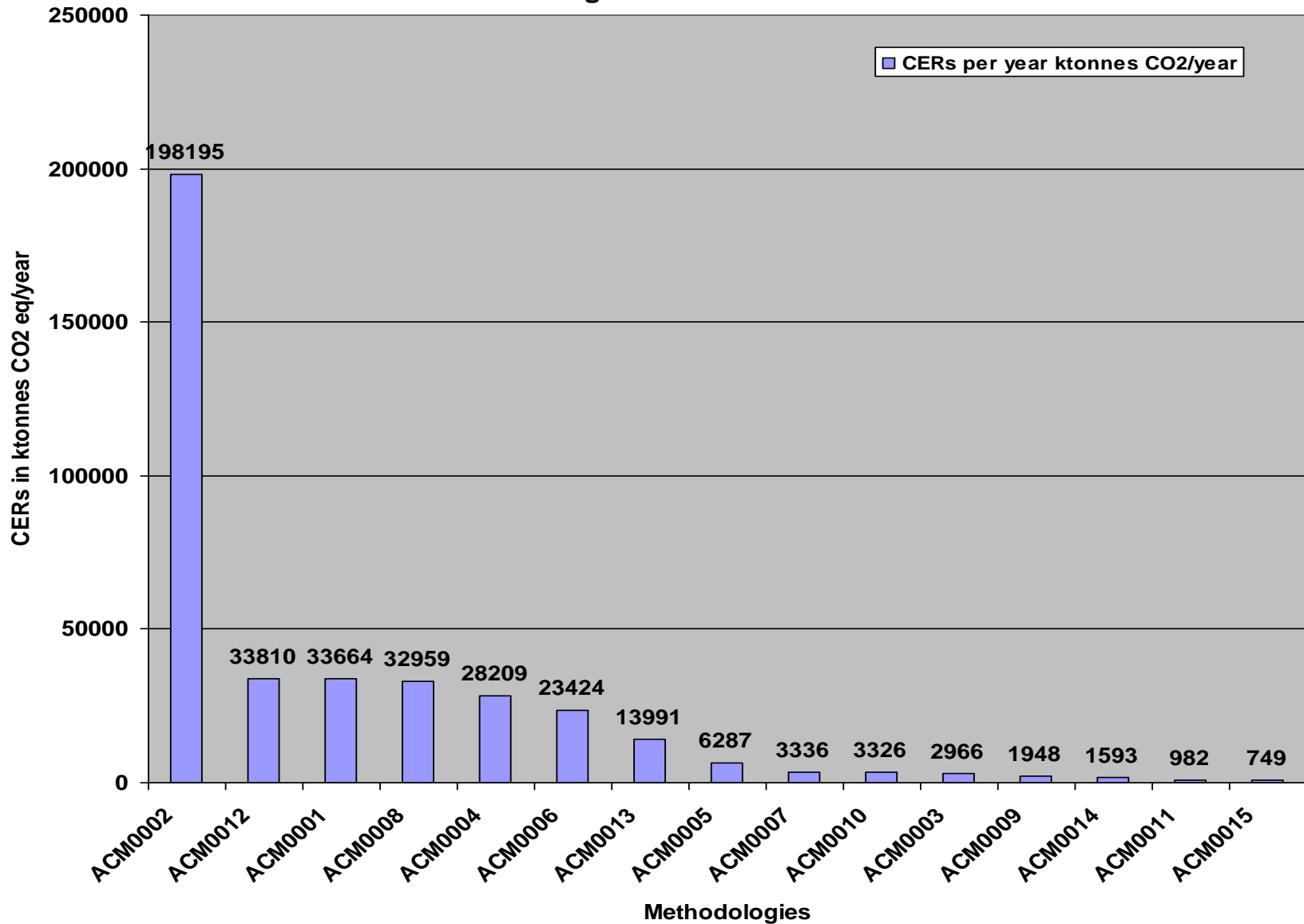
**Waste energy recovery methodologies (ACM0004 and ACM0012)**

**These four types of methodologies accounts for 92% of all the emissions reduction of the registered and under validation projects using AMs or ACMs**

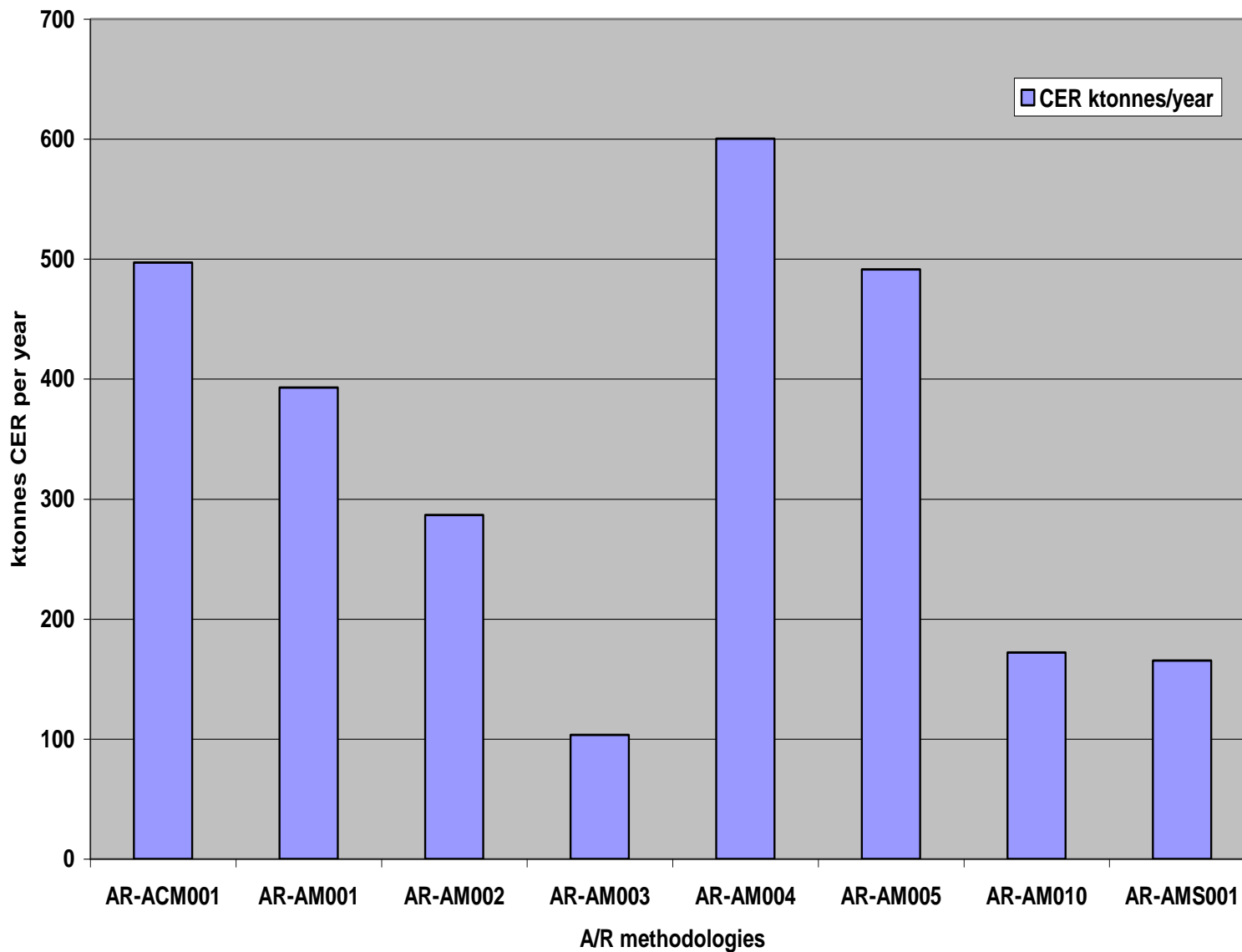
**Methodologies used by registered or under validation projects which cumulated ER is higher than 5000 ktonnes CO2 eq per year 13 Methodologies lead to 88% of the ER; 18 methodologies have never been used**



**CERs ktonnes CO<sub>2</sub>/year**  
**ACM0002 account for 51% of the ER through projects using ACMs; 11 SSC methodologies have never been used**



# CER ktonnes/year



# SYNTHESIS OF THE OUTCOME OF THE CALL FOR INPUTS

The following **reasons** have been identified as main causes for the low/no use of approved CDM methodologies

1. **Applicability constraints (Too specific, existing plants, three years data)**
2. **Low usability (not enough interaction with PPs)**
3. **Issue related to the process (project specific bottom-up approach, transparency: no call for comments on revisions)**
4. **Low attractiveness (over conservativeness of some methodologies)**

# **SYNTHESIS OF THE OUTCOME OF THE CALL FOR INPUTS**

**The following actions have been proposed to improve the use of the methodologies:**

- 1. More time for consolidating methodologies and revising the AMs and ACMs in the view of expanding their applicability conditions**
- 2. Simplification of the methodologies.**
- 3. Objectivity enhanced by using guidelines from the established best practices of industry sectors.**
- 4. More interaction with Meth users**
- 5. Extensive monitoring requirements should be avoided**
- 6. Overly conservative requirements removed**
- 7. Lessons from the Gold Standard methodologies**
- 8. More time to increase the drafting quality of the methodologies**
- 9. More transparency with regards to revisions and consolidations**

# Key priority sectors and types of projects with no or very few methodologies

		Electricity	Fuel for industries	Fuel for transport	Energy for households
Energy industries (renewable - / non-renewable sources)	RE	IA, IC, ID, IIIAC, AM0007, AM0019, AM0026, AM0042, AM0052, ACM0002, ACM0006	AM0036, AM0075, ACM0006, AM0081	AM0047	IB, IE, IA, AM0081
	EE	IIB, IIH, AM0014, AM0024, AM0048, AM0061, AM0062, AM0074, ACM0007, ACM0012, ACM0013	IID, AM0014, AM0009, AM0048, AM0054, AM0055, AM0056, AM0076, ACM0012		AM0058
	FS	AM0007, AM0029, ACM0011	IID, AM0036, AM0049, ACM0009	AM0047	ACM0009
Energy distribution	RE		AM0069		
	EE	II A, AM0067	AM0017		
	FS	AM0045	AM0009, AM0053, AM0069, AM0077		
Energy demand	RE			III T	IC, IE, IA, IB, AM0072
	EE	AM0038, AM0020, AM0060, AM0068	II I, IIIV, AM0017, AM0018, AM0044, AM0059, AM0066, AM0068,	IIIS, IIIU, AM0031	IIC, II J, IIG, IIE, IIIAE, IIF, III X, AM0044, AM0046, AM0070,
	FS	III B	III B, AM0037, AM0082, ACM0003, AM0081	III C, IIIU, AM0081	AM0081

	<b>Energy Efficiency</b>	<b>GHG destruction</b>	<b>GHG emission avoidance</b>	<b>Fuel Switch</b>
<b>Manufacturing industries</b>	<b>IID, IIH, IIIM, III Z, AM0024, AM0055, ACM0012</b>	<b>AM0078</b>	<b>III K, AM0041, AM0057, AM0065, ACM0015,</b>	<b>III B, IIIJ, AM0036, ACM0003, ACM0009,</b>
<b>Chemical industries</b>	<b>IIIM</b>	<b>AM0021, AM0028, AM0034, AM0051,</b>	<b>III N, AM0027, AM0037</b>	<b>IIIO, AM0047, AM0050, AM0053, AM0063, AM0069, AM0075,</b>
<b>Construction</b>			<b>III AD</b>	
<b>Transport</b>	<b>III AA, AM0031</b>			
<b>Mining/mineral production</b>		<b>III W, ACM0008</b>		<b>III B</b>
<b>Metal production</b>	<b>AM0038, AM0059, AM0066, AM0068</b>		<b>AM0030, AM0059, AM0065</b>	<b>III B, AM0082</b>
<b>Fugitive emissions from fuels (solid, oil and gas)</b>	<b>III P, IIIQ, AM0009</b>	<b>AM0064, ACM0008</b>	<b>AM0023, AM0037, AM0043, AM0077</b>	<b>AM0009, AM0064, ACM0008</b>

## Key priority sectors and types of projects with no or very few methodologies

Transport sector, Mining and mineral production and Construction have the lowest number of methodologies.

The **transport sector** has a high potential for emissions reduction. Decision 2/CMP.4. also encouraged PPs to submit methodologies for the transport sector. It is a key priority sector where additional methodologies are required to be developed.

**Energy for household** is also a key sub-sector where availability of more methodologies with increased usability could result in both the development of additional CDM projects with a high impact on sustainable development as well as an improvement of the regional distribution of the CDM projects.

**EE improvement in construction** (panels and bricks with less CO<sub>2</sub> emissions intensity) has also an interesting potential of ER and impact on sustainable development.

# PROPOSALS FROM THE SECRETARIAT

To streamline the process of considering Meth related submissions (Changes in the procedure for submissions and consideration of new methodologies)

## On the submissions

**Action 1:** to require the methodologies submitted to be simplified where relevant by the inclusion of **conservative options** as alternative to more accurate but complex approaches.

**Action 2:** the Panel/WGs to propose a table of all the **potential threats against the environmental integrity of a methodology**, the type of methodologies where they are likely to appear and ways to address them. This table will be dynamic and will learn from experience. It will be used both for the development and for the assessment of PNM.

**Action 3:** To add a table in the form for submission of PNM where the PPs themselves will assess whether these risks are present in their submitted methodology and if yes how it is mitigated

# PROPOSALS FROM THE SECRETARIAT

To streamline the process of considering Meth related submissions

**On the process:**

**Action 4:** To strengthen the initial steps of the processes to identify need of additional information and/or need of input from external consultants; The Board may wish to request the secretariat in consultation with Chair/Vice Chair and relevant Panel/WGs members to take proactive actions for the elaboration of a ToR and selection of a consultant if needed;

**Action 5:** To create a roster of technical experts (sectoand to use a technical expert as second desk reviewer where needed.

# PROPOSALS FROM THE SECRETARIAT

## Prioritization of the work

So far, the modalities for treatment of submissions is: 'first come first served'.

For the introduction of prioritization, the board may wish to provide guidance on:

1. Criteria for prioritizing the consideration of the submissions.

**Action 6:** Define priority according to the types of methodologies (priority sector for CMP, usability, applicability, impact on ER, impact on sustainable development). Only the evaluation against the first criteria will not need a thorough assessment.

**Action 7:** Priority between new methodologies, methodologies under work in progress, requests for revision, requests for clarification, development of tools and considerations of cross-cutting issues.

2. At which step of the process the prioritization is to be done?

# PROPOSALS FROM THE SECRETARIAT

## Prioritizing the consideration of Meth related submissions

The Board may wish to seek guidance from CMP on the establishment of criteria for prioritizing the consideration of submission:

- Priority sector
- Potential for emissions reduction of the methodology
- Regional distribution
- Sustainable development.

**Main challenge: How to set objective criteria?**

**Action 8:** Two options are available for prioritizing:

1. To maintain the 'first submitted first served' approach. However, only **priority** methodologies will be allowed to be under **WIP**.
2. A **screening at the submission stage** will define which methodology is to be considered as priority and which one is not a priority. This will not be easy to operationalize and can lead to a backlog.

# PROPOSALS FROM THE SECRETARIAT

## Prioritizing the consideration of submissions

**Action 9:** Panel/WGs to report to EB on the status of considerations under work in progress for **2** meetings.

- Issues that are the cause of the delay (specific technical issues)
- How these issues delays the process (waiting for a consultant input, need of guidance from the Board)
- Why it is relevant to continue considering the methodology (effort already done vs remaining effort, priority,....)
- A possible date of finalization of the consideration process.

The Board on a case by case basis will guide the Panel/WGs on whether it should continue the consideration of the matter due to its **level of priority** or finalize the process at its next meeting.

# PROPOSALS FROM THE SECRETARIAT

## To streamline the process and prioritize the consideration of Meth related submissions

The Board may wish to request the secretariat to revise the form for the submissions of methodology to reflect changes related to **actions 1 and 3** if agreed.

The Board may wish to request the secretariat to revise the procedures for the submission and consideration of a proposed new methodology and the procedures for the revision of an approved baseline or monitoring methodology to reflect changes related to **actions 4 to 9** if agreed.

**These form/procedures will be submitted for approval to the Board at EB52**



# PROPOSALS FROM THE SECRETARIAT

To increase the usability of methodologies (Corrective Action)

**Action 10:** The Board may wish to request the Panel/WGs to revise the already approved methodologies in the view of further increasing their objectivity, their usability, the consistency between methodologies and between methodologies, tools and guidance while maintaining their environmental integrity.

# PROPOSALS FROM THE SECRETARIAT

## To increase the usability of methodologies (Preventive Action)

**Action 11:** To specify usability requirements defined through a consultation with the PPs and verifying that they have been achieved using a usability test conducted through survey.

**Action 12:** To allow more interaction with the potential methodology users during the process of consideration, at various stages

**Action 13:** To design a process of considering submissions more user oriented, with the objective of enhancing effectiveness and efficiency in the development (for project developers) and the assessment (for DOE and registration team) of projects using the proposed methodology

# PROPOSALS FROM THE SECRETARIAT

To increase the consistency of methodologies

**Action 14:** To make the methodologies more modular to facilitate their revisions after the development of new tools/guidance they will have to use.